



Making GCF *Faster, Better, Smarter*

INDEPENDENT EVALUATION OF THE READINESS AND PREPARATORY SUPPORT PROGRAMME (RPSP)

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GREEN CLIMATE FUND

OVERALL OBJECTIVE OF THE EVALUATION

- (i) Assess the **effectiveness** of the RPSP.
 - (i) To what extent is it **fulfilling** its intended objectives?
 - (ii) What about **country ownership**?
- (ii) Review **approaches** in the implementation of the RPSP
- (iii) **Recommend gains** in effectiveness, efficiency, country ownership and sustained impact.



RPSP: REQUESTS AND DISBURSEMENTS

YEAR SUBMITTED	NUMBER OF COUNTRIES RECEIVING GRANTS	NUMBER OF GRANTS	REQUESTED AMOUNTS (US\$)	APPROVED AMOUNTS (US\$)	DISBURSED AMOUNTS (US\$)	PERCENT DISBURSED
2014	2	2				85%
2015	3	3				53%
2016	4	4				37%
2017	6	6				19%
2018	1	1				0%
Total	14	14				28%

Upto July 13, 2018,

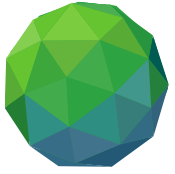
- 52.4% has been committed of \$190 m
- 28% of commitment had been disbursed (project grants)



EVALUATION METHODS

- A new theory of change
- Review of key documents
- Key informant interviews(399)
- Focus group discussions
- Online survey (40 NDAs)
- Nine country visits
- IEU database and analyses (165 proposals)
- Benchmarking with international experiences (six agencies)





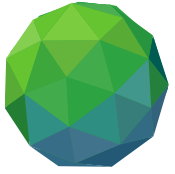
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PLAN FOR TODAY



- Key findings on
 - Relevance
 - Country Ownership
 - Effectiveness
 - Efficiency
- Conclusions & recommendations



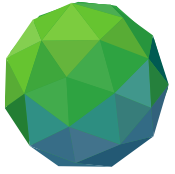


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EVALUATION FINDINGS



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I. RELEVANCE



I. RELEVANCE – WHAT HAS WORKED?



- Compared to global funds, **RPSP reflects greater ambition.**
- **Design and mandate relevant to country's climate needs.**

ACTIVITIES SUPPORTED BY THE RPSP*	GCF	GEF+	MLF	AF	CIF	FCPF
Establishing and strengthening the capacity of NDAs, including establishing the no-objection procedure	√		√			
Developing strategic frameworks for engaging with the GCF, including the preparation of country programmes	√	√	√		√	√
Developing initial pipelines of programmes and project proposals	√	√			√	√
Supporting the accreditation of DAEs, including support for DAEs that are already accredited to upgrade their accreditation status	√			√		
Adaptation planning	√	√			√	
Information sharing, primarily through structured regional and DAE dialogues.	√	√	√		√	√

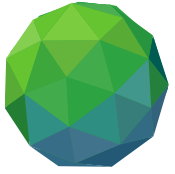


I. RELEVANCE – WHAT HAS NOT WORKED THAT WELL?



- ‘One size fits all’ doesn’t work: 24% of countries eligible **do not** access RPSP
- Various reasons for non-access, non-requests, non-participation in the RPSP
- **Niche?** Ill defined
- **Gap:** Needs to **build capacity** for *quality* proposals with strong **climate rationale**





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II. COUNTRY OWNERSHIP



II. COUNTRY OWNERSHIP – WHAT IS WORKING?



- Helping and **strengthening** NDA/FPs (70% had this component)
- **Coordination** mechanisms and NOL procedures are a key activity
- **Stakeholder consultations** are a key activity

COUNTRY CLASSIFICATION	GRANTS WITH EXPECTED RESULTS REGARDING THE ESTABLISHMENT AND IMPLEMENTATION OF A NO-OBJECTION PROCEDURE		
	TOTAL # OF GRANTS	# OF GRANTS WITH EXPECTED RESULT (COUNT)	PROPORTION OF GRANTS WITH EXPECTED RESULT (%)
Africa	60	29	48.33
LDC	53	22	41.51
SIDS	41	20	48.78
LDC_SIDS_Africa	108	52	48.15
Other	57	31	54.39
All	165	83	50.30



II. COUNTRY OWNERSHIP- WHAT HAS NOT WORKED?



- 40% of those accessing RPSP, do not have FPs
- **RPSP Finance and capacity building support** is insufficient for pipeline development
- SIDS and LDCs least request support for pipeline development
- Coordinating mechanisms and NOLs: **New tensions**



II. COUNTRY OWNERSHIP- WHAT HAS NOT WORKED?



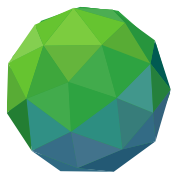
- Vulnerable countries show least effect of RPSP strengthening NDAs
- **Results management, targets and measurement are needed**
- **Country programmes are few, too general and with vague climate rationales**
- **Participation of civil society is rudimentary**

COUNTRY	NDA /FP	STAKE-HOLDER CONSULTATIONS	NO-OBJECTION	COUNTRY PROGRAMME	DIRECT ACCESS ENTITY	NAP	FUNDED PROJECTS THROUGH DAE (\$)	SCORE
Senegal	2	2	1	2	3	1	2	13
Kenya	2	3	1	1	3	3	1	14
Namibia	3	3	2	1	3	0	3	13
Vanuatu	2	3	3	2	0	0	0	10
Haiti	3	3	2	2	1	1	0	12
Antigua and Barbuda	3	2	3	3	3	1	3	18
Paraguay	2	1	1	1	0	1	0	6
Bangladesh	3	3	3	3	3	3	1	19
Mongolia	3	2	1	2	3	3	3	17



III. EFFECTIVENESS





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III. EFFECTIVENESS: WHAT'S WORKING?



RPSP was instrumental in

RPSP had enabled

RPSP supported

RPSP was most effective in organizing information-sharing events that have enabled engagement with the GCF

SIDS

LDC

Africa

70%

10%

10%

70%

20%

0%

70%

10%

10%

Non-

70%

15%

5%

80%

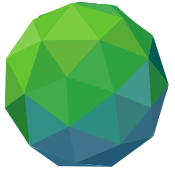
10%

5%

75%

15%

5%



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III. EFFECTIVENESS: WHAT HAS NOT WORKED SO WELL?



- RPSP is disproportionately resource and time intensive
- Least effective in moving DAEs through basic or upgraded accreditation
- Majority countries **don't push for direct access** and favour International entities



III. EFFECTIVENESS: WHAT HAS NOT WORKED SO WELL?



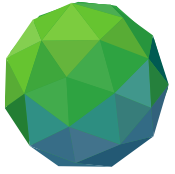
EFFECTIVENESS: RPSP and the private sector

- Limited impact on crowding-in private sector investments
- Private sector needs, cycles and pace are not appropriately matched by the GCF (capacity?)

		Latin America
Approved		121
% Private expected		55%
% Crowding-in investment		31%

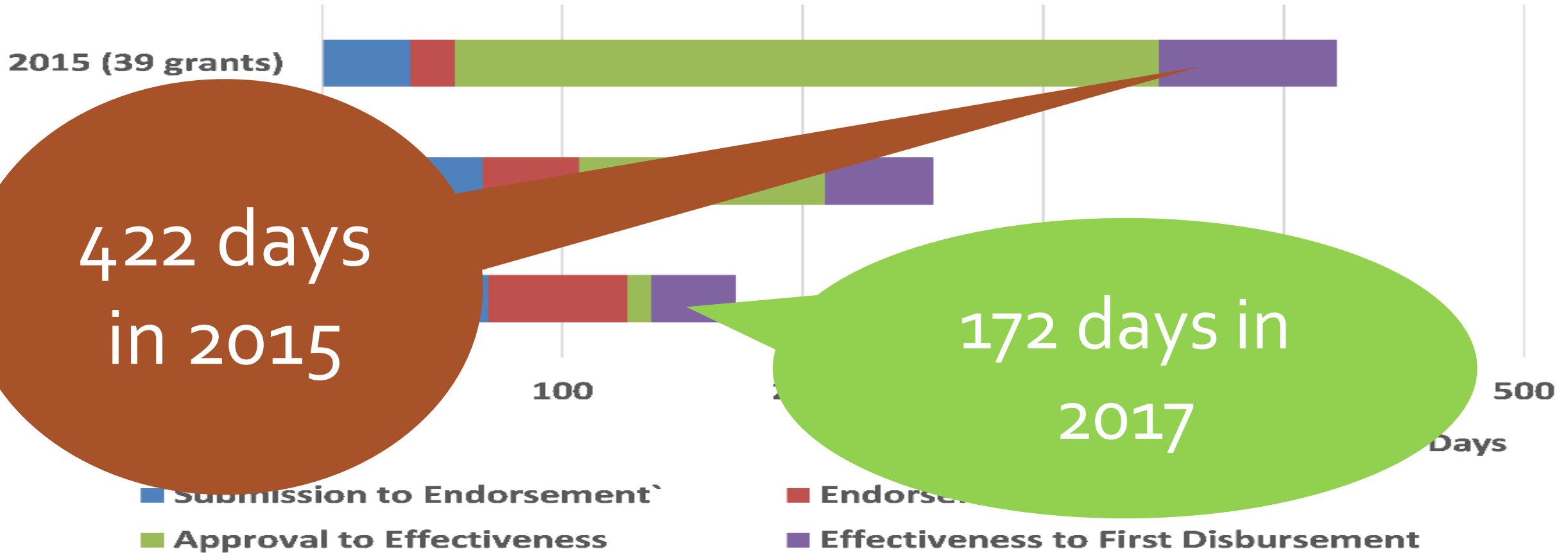
IV. EFFICIENCY

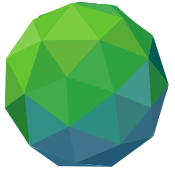




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IV: EFFICIENCY – WHAT HAS WORKED?





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IV. EFFICIENCY: WHAT HAS WORKED?



Delivery Partner without
Framework Agreement
(83 grants)

Delivery Partner with
Framework Agreement
(82 grants)

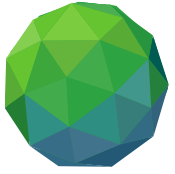
FWAs have increased the
efficiency of RPSP processes

■ Submission to Endorsement
■ Approval to Effectiveness

■ Endorsement to Approval
■ Effectiveness to First Disbursement

300 350

Median Number of Days

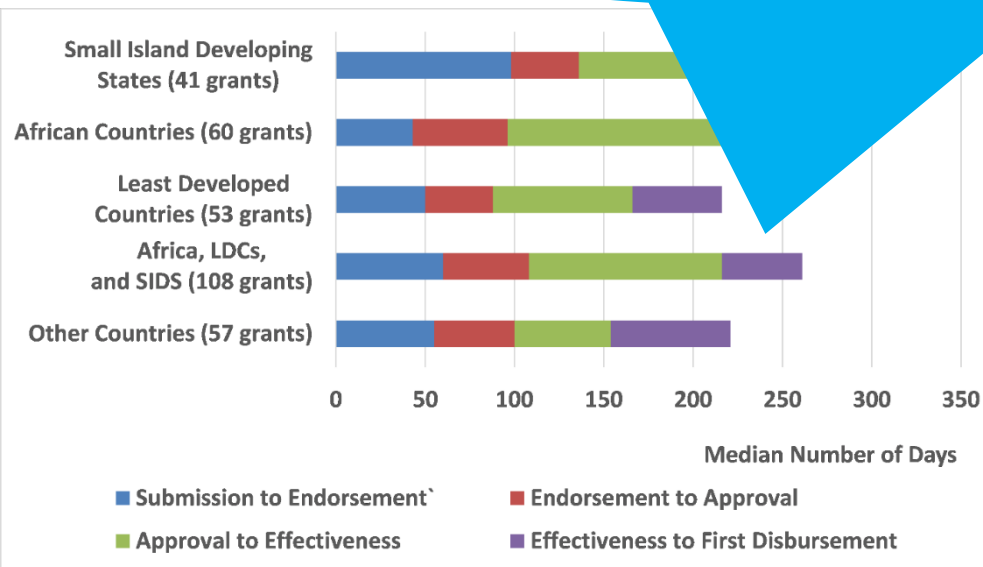


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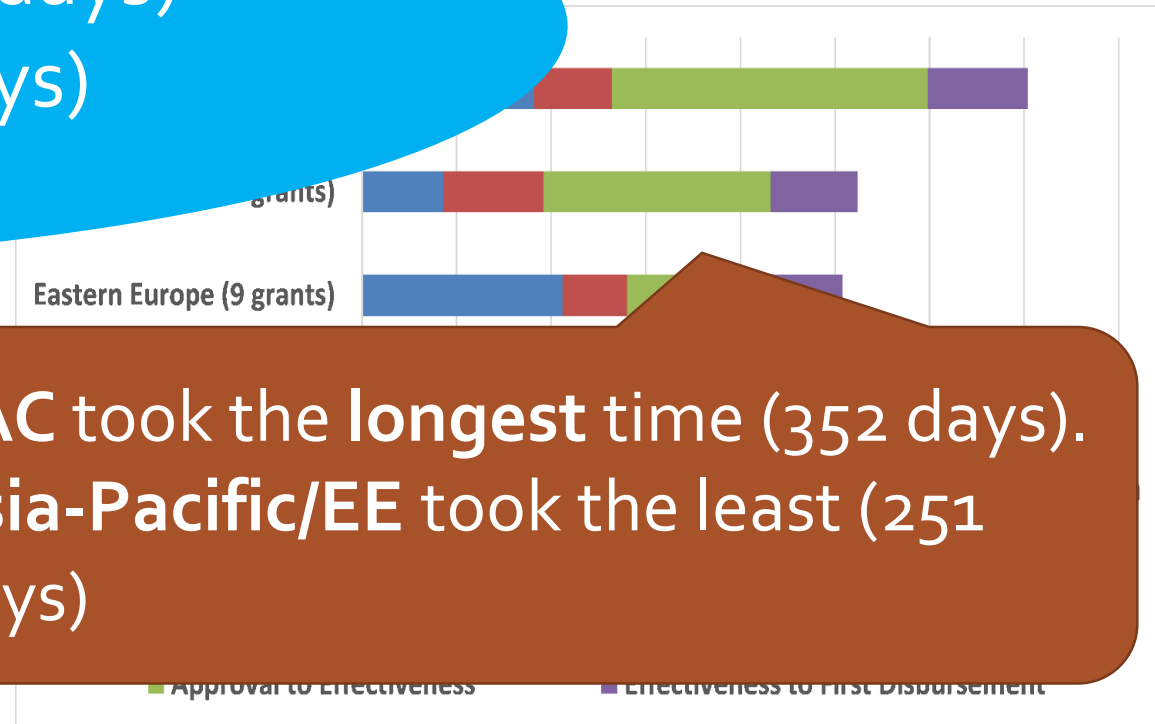
IV. EFFICIENCY: WHAT'S NOT WORKED SO WELL?



SIDS took the **longest** time (337 days)
LDCs took the **least** time (222 days)



LAC took the **longest** time (352 days).
Asia-Pacific/EE took the **least** (251 days)



IV. EFFICIENCY – WHATS NOT WORKED SO WELL?



- Lack of Standard Operating Procedures and turn around times
- The legal process noted as a bottleneck to the process



IV. EFFICIENCY: WHAT NEEDS TO WORK BETTER?



- **RAs** not empowered to support in the best way possible.
- **High transaction costs** need to be minimized
 - including inconsistent guidance
 - period of grant



CONCLUSIONS & RECOMMENDATIONS



CONCLUSIONS - I

- Has done well on **relevance** and **efficiency** improvements.

But

- Needs to manage **country ownership** and for country needs
- Rethink weak **country programmes**



CONCLUSIONS - II



Effectiveness

- Disproportionate **time and effort** (high **entry costs**)
- Focus on DAE not yet yielding results
- RPSP is **not leading** to pipeline development
- **Private sector** focus is well intentioned but.





SO... A RETHINK OF RPSP STRATEGY

'Ready' for what?

When are countries 'ready'?

How ready are countries?

'Ready' for what? (vision)

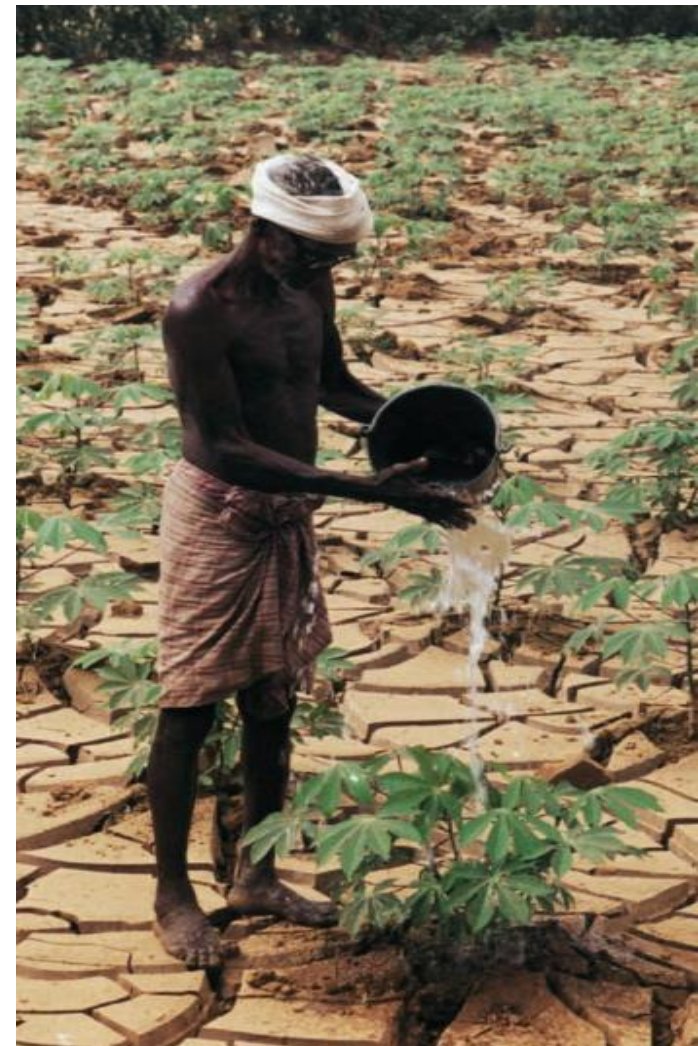
When are countries 'ready'? (targets)

How ready are countries? (measure and manage)

KEY RECOMMENDATIONS – I



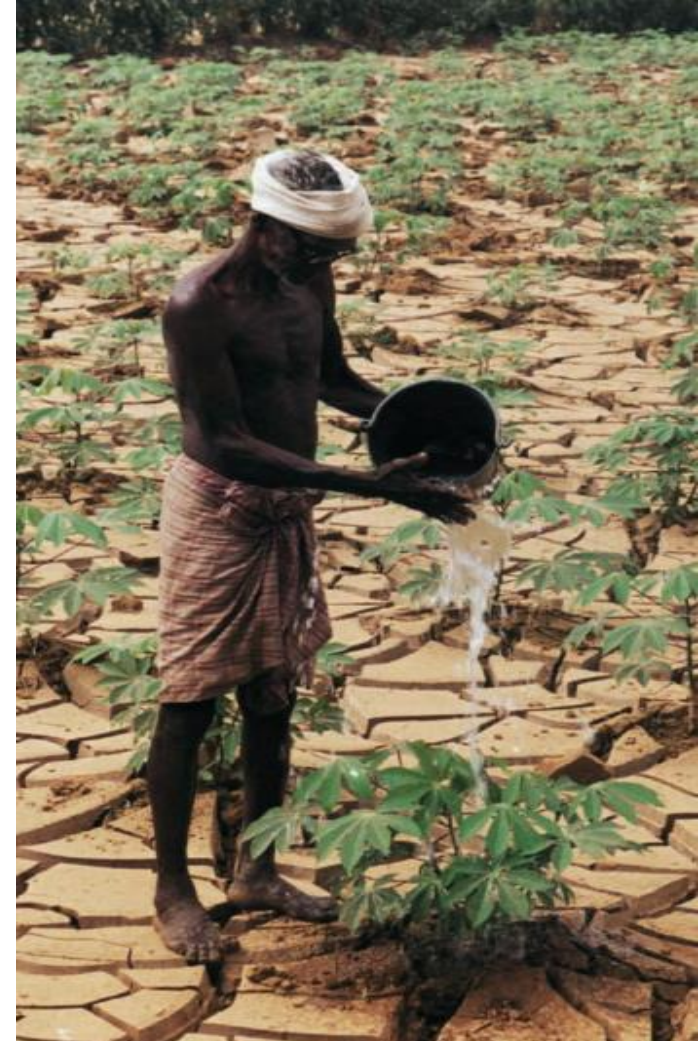
- **VISION:** Redefining strategy for **global** VS. GCF climate finance and **enabling environment**
- **TARGETS:** Define niche and comparative advantage of RPSP
- **MEASURE:** Define targetted **results** (impacts)



KEY RECOMMENDATIONS – II



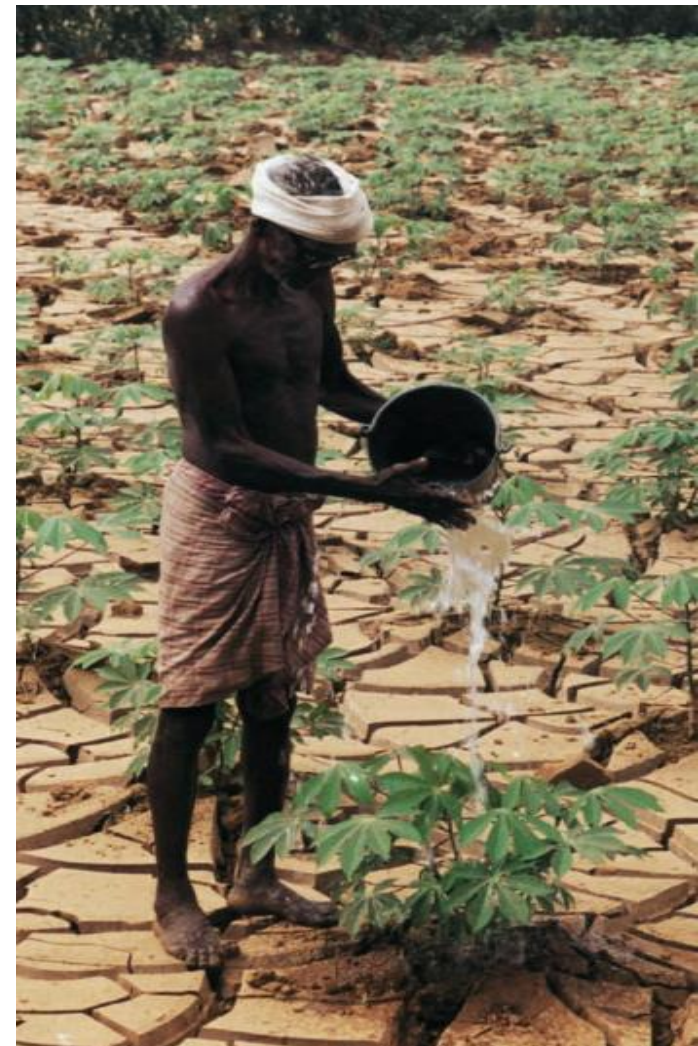
- **Capacity building, outreach and support:**
 - Post-accreditation support
 - Translation of guidebooks
- **Country programs:** Pre-accreditation support, in country coordination mechanisms, mitigate conflicts of interest.
- **Secretariat level changes**
 - **Post-approval** flexibility
 - **Roles** and responsibilities clarified
 - Standard operating procedures and **turn around times**.
 - Country accessible **database**.



KEY RECOMMENDATIONS – III



- Business-as-usual must **discontinue**.
- **Customize** to country needs and provide for **differentiated** needs





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THANK YOU.
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