



MEMORY AID

CIRCULAR PROGRAM EVALUATION MISSION REGIONAL FINANCING FOR LOCAL ADAPTATION
IN WEST AFRICA (LOCAL PROGRAM)

NIGER STAGE, MAY 20 TO 21, 2024

May 2024

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I. INTRODUCTION

A Program evaluation mission Regional Local Adaptation Financing (LoCAL) in West Africa (Burkina Faso, Ivory Coast, Mali & Niger) stayed from May 20 to 21, 2024 in Niamey, Niger. It is part of the Green Climate Fund (GCF) procedures, implying that any modification of the Complete Program Document (CPD) must be brought to the attention of the beneficiary country to obtain their opinion in order to obtain the Letter of No Objection. This mission was therefore carried out in this logic with particular attention to the institutional framework and the refinancing line.

The circular mission was led by Mr. Moukaila MOUBARAK, Director of the Environment and Climate Finance Department of BOAD (DEFIC) accompanied for the Niger stage by Mr. Ibrahim TRAORE, Head of the Climate Project Development Area (DDPC), Mr. . Yaovi KOGBE, Climate Finance Specialist and Mr. Yohann ZABA, Climate Project Development Specialist. The Resident Mission (MR) of BOAD was represented by Mr. Yao AHOKOU, Head of the Resident Mission (CMR) of BOAD in Niger who took part in all the working sessions. Details of the personalities and structures representing the Nigerien side are in Annex 02 of this document. The various working sessions carried out focused on the following points: (i) the framing of the mission under the supervision of the Designated National Authority (FVC) in Niger and the Executive Secretariat of the National Council for the Environment for Development Sustainable (SE/CNEDD) in order to organize the various meetings with the institutions involved in the Program; (ii) the presentation of the program followed by questions and answers between the two delegations for better appreciation and understanding; (iii) proposals relating to the institutional architecture of the program for Niger and the deployment of the refinancing line; (iv) development and finalization of the institutional framework (Niger); (v) the development and finalization of the aide-mémoire and (vi) the restitution of the work of the mission.

II. CONTENT OF THE REGIONAL ADAPTATION FINANCING PROGRAM AT THE LOCAL LEVEL

The Regional Program for Financing Adaptation at the Local Level (LoCAL) is structured around two components, namely: (i) strengthening the awareness and response capacities of local governments, local actors and communities and promoting local adaptation responses and (ii) establishing country-based financing mechanisms to access and channel climate finance at the local level and enable local investments led by climate resilience. The program's areas of intervention are: climate-smart agriculture, forestry, agroforestry, water and health, renewable energy and energy efficiency, climate resilient infrastructure and coastal areas.

The interventions proposed by the program aim to: (i) strengthen institutional, technical and financial capacities at the local level; (ii) provide performance-based climate resilience grants to cover the additional costs of climate-resilient investments and (iii) implement blended financing instruments to address financing constraints of local private sector actors and generate investments aligned with adaptation priorities.

Component 1: Strengthening response and awareness capacities at the local level.

Activities selected:	Expected results:
Activity 1.1: Needs assessments of local stakeholders for awareness-raising and capacity building. Activity 1.2: Organization of awareness-raising activities with key local stakeholders. Activity 1.3: Development and implementation of a local awareness and communication strategy. Activity 2.1: Carrying out localized analyzes of climate risks. Activity 2.2: Establishment of Local Information Systems for Adaptation (LISA) in target local governments. Activity 3.1: Strengthening the capacities of local authorities for participatory and gender-sensitive adaptation planning. Activity 3.2: Development of Annual Investment Plans (AIP) for adaptation. Activity 3.3: Strengthening the capacities of local governments to execute and manage adaptation investments.	(i) Increased awareness of the risks and impacts of climate change at the local level (ii) Improving availability and access to climate data for risk-informed local decision-making (iii) Strengthening the capacity of local governments for effective locally-led adaptation.

Activity 3.4: Establishing local monitoring and evaluation systems to track adaptation investments. Activity 3.5: Awareness raising and training of target local governments on the LoCAL standard and the characteristics of the PBCRG	
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Component 2: Establishing country-based financing mechanisms to access and channel climate finance locally and enable local investments led by climate resilience.

Activities selected:	Expected results:
Activity 5.1: Transfer of PBCRG allocations to target local governments and implementation of investments. Activity 5.2: Conducting Annual Performance Assessments (EPAs) in target local governments. Activity 6.1: Support to institutions for the adoption and operationalization of the PBCRG mechanism. Activity 6.2: Support for institutional actors in mobilizing additional funding. Activity 7.1: Establishment of Blended Financing Facilities and establishment of governance committees. Activity 7.2: Allocation and implementation of private sector-led adaptation programs in target local areas.	(v) Deployment of PBCRGs, transfer of allocations to local governments and implementation of investments (vi) Gradual institutionalization of the PBCRG system and attraction of additional financing for its expansion. (vii) Establishment of Blended Finance Facilities and financing of income-generating adaptation investments in each target country.

BOAD is the implementing agency (Accredited Entity). The Ministries responsible for territorial administration will be responsible for implementation on the ground, with technical support from UNCDF. The CCT-UEMOA will execute component 2.2 relating to the establishment of a private sector refinancing line at the local level. The institutional framework of the LoCAL program includes: (i) a regional steering committee which will be established to strategically guide the program and provide a platform for peer learning; (ii) a Regional Program Management Unit which will provide regional oversight for effective program execution and (iii) LoCAL technical committees which will support local governments, offering advice and assistance. Local governments, funded by PBCRGs, make final decisions on adaptation, overseen by these committees.

The beneficiary countries present a high level of vulnerability which particularly affects the most fragile communities, hence a theory of change based on the removal of institutional, technical and financial barriers of local authorities, which have a privileged position to understand and apprehend the diversity and complexity of local systems and the realities of communities facing the effects of climate change.

The total cost of the program is estimated at 55 million euros or 36,078 MFCFA including: (i) 47 million euros expected from the GCF or 30,876 MFCFA; (ii) 6.2 million euros or 4,046 MFCFA expected from the UEMOA Council of Territorial Authorities (UEMOA CCT); (iii) 852,410 euros or 559 MFCFA expected from the United Nations Capital Development Fund (UNCDF) and (iv) an in-kind contribution from countries estimated at 1.4 million euros or 919 MFCFA.

Structuring of financing:

Financing Green Climate Fund (Donation)	•FVC: 47,068,480 (€) Or => 30,875,746,200 FCFA
Co-financing from partners (Don)	•UEMOA CCT: 6,168,390 (€) Or => 4,046,309,630 FCFA •UNCDF: 852,410.83 (€) Or => 559,160,194 FCFA
Country Co-financing (Nature)	•Country: 1,415,390.17 (€) => 353,847.54 (€) per country Or => 232,115,140 FCFA per country
Total Program Amount	55,504,670 million euros (€) Or => 36,409,675,903 FCFA

III. ACTIONS TO BE TAKEN AND TIMELINE

The mission made it possible to review the main points of attention to be taken into account in finalizing the project document.

Procurement :

The Nigerien side clarified that a national framework governing the award of public contracts exists in Niger through an independent institution placed under the aegis of the Office of the Prime Minister called the Regulatory Authority of Public Order in Niger (ARCOP) constituted by the law n°2022-46 of December 12, 2022.

Alignment of the LoCAL Regional Program with the LoCAL Niger Mechanism and national policies (CDN)

The representatives of the Technical Committee of the Niger LoCAL Mechanism insisted that the implementation of the LoCAL Regional Program in the case of Niger relies in particular on the pre-existing architecture of the institutional framework. Stakeholders suggested that the Program be a scaling up which will ultimately allow the country to engage in the 3rd phase of LoCAL, that is to say, that of investments aligned with the CDNs, the Plans five-year Communal Development Plans (PDC) and the Annual Investment Plans (PIA) of the municipalities.

Criteria for selecting municipalities and intervention areas

Niger, with regard to the criteria of the pre-existing LoCAL Niger Mechanism and in relation to the socio-economic, security and climatic situation of local authorities in Niger, will proceed to the selection of beneficiaries and municipalities of intervention during the execution of the Regional Program LoCAL according to the Performance-Based Climate Resilience Grant System (PBCRG) approach which is a performance-based climate resilience grant system with a “do-do” approach.

Institutional framework of the program for Niger

The Designated National Authority (AND) of the GCF of Niger and national stakeholders will meet to propose the institutional alignment and the composition of the Steering Committee, the Technical Committee and the Program Management Unit which will be implemented. place. The proposed plan will take into account the experiences and achievements of phases I and II of the current LoCAL Program (Cf. Appendix 3), in particular the consideration of the National Agency for Financing of Territorial Communities (ANFICT) as the financial operator responsible to manage and distribute the resources allocated to local authorities for the purposes of supporting their operation and the realization of their investments under their project management.

Refinancing line

The AND and the stakeholders propose for the sustainability and traceability of the credit line that the subsidy granted to the private sector be repayable in capital for the first phase within the framework of the five years of implementation of the Program and that at beyond that a preferential rate is negotiated with local microfinance institutions (MFIs).

For consistency of actions and traceability of the refinancing line, it was recommended that the institutional and control framework of the facility be organized including the authorized state structures.

The agreed work schedule is as follows:

May 21, 2024	Responsible	May 24, 2024	Responsible	May 30, 2024	Responsible
Development and updating of the institutional framework as	Niger	Preparation and transmission to BOAD of the no-	Niger	Review and submission of the Full Program	BOAD

well as the composition of COPIL COTECH and the UGP		objection letter from the regional program		Document to the GCF	
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IV. CONCLUSION

The mission would like to thank the Nigerien party for its hospitality and availability. The Niger GCF DNA greatly facilitated stakeholder mobilization, logistics and catering for the benefit of participants and the mission team during the working sessions.

Nigerien stakeholders transmitted an inclusive architecture of the institutional framework of the regional program for Niger.

A series of framework documents was sent to the mission team (see list in Appendix 4).

The AND FVC of Niger will send a letter to BOAD to request the appointment of a representative of the Bank within the LoCAL Technical Committee with the possibility of hybrid participation in the sessions.

BOAD also informed the Nigerien party of the upcoming arrival of a Bank mission relating to the development of a Country Climate Program which will make it possible to develop a pipeline of mature sectoral climate programs. A virtual preparation session is planned for this purpose.

Finally, BOAD informed the Nigerien side of the upcoming organization of a Climate Finance Seminar for the benefit of WAMU member states to work on harmonization of the nomenclature of climate studies and the mechanisms for supplementing the Study Fund (FEC) of BOAD. An invitation letter will be sent to the Ministry in charge of the Economy and Finance in order to mobilize an Economist Expert (Economy and Finance) and an Adaptation/Mitigation Expert (Environment) who will be supported by BOAD.

Done in Niamey, May 21, 2024

For BOAD For the Nigerien Party

Ibrahim TRAORE

Head of the Climate Program Development
Area, representing the Director of DEFIC

Dr. Kamaye MAAZOU

**Designated National Authority of the
Niger GCF**

Appendix 01: PPT Presentation of the LoCAL program
(PDF)

Appendix 02: Attendance lists
(PDF scan)

Annex 03: Institutional Arrangement of the LoCAL Program in Niger

Appendix 04: List of documents to be provided by structure

List of documents to be provided by ANFICT	List of documents to be provided by the SE/CNEDD	List of documents to be provided by the LoCAL Niger Committee	List of documents to be provided by BOAD
<ul style="list-style-type: none"> Order establishing the ANFICT, specifying its powers, composition, organization and operation. 	<ul style="list-style-type: none"> Order establishing the ARCOP specifying its attributions, its composition, its organization and its operation. 	<ul style="list-style-type: none"> Order creating the LoCAL Technical Committee specifying its responsibilities, its composition, its organization and its operation. 	<ul style="list-style-type: none"> Endorsement letter template
<ul style="list-style-type: none"> Regulations and texts governing the management of funds by ANFICT 	<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> Regulations and texts establishing criteria for selecting municipalities 	<ul style="list-style-type: none"> Updated LoCAL Regional Program Presentation
<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> Laws relating to the administrative organization of municipalities (composition and basic services) 	<ul style="list-style-type: none"> Concept Note of the LoCAL Regional Program in French
<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> 	<ul style="list-style-type: none"> Texts and regulations implementing the PBCRG approach describing performance criteria within the framework of the LoCAL Niger Mechanism 	<ul style="list-style-type: none"> Mission checklist